OUR CHILDREN
i fama guon-ta
OUR LIFE
i lina 'la-ta

CITIZEN CENTRIC REPORT 2019

FOR A BETTER TOMORROW

DYA

DEPARTMENT OF YOUTH AFFAIRS

FOR A BETTER TOMORROW

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Our Leadership

We all want to see an island where youth can thrive no matter where they live, what their ethnicity or gender is - we want them to develop into responsible adults who believe they are treated fairly even when they make mistakes during adolescence and find themselves in the juvenile justice system.

In order to get there, we must better respond to youth in the system; in ways that are developmentally appropriate, trauma-informed, cause less harm and help support economically disadvantaged and disproportionate minority youth that are over represented in every juncture of our system. To do so requires collaborative leadership, effective system improvement and a commitment to sustainable change.

The over aching goals of the system still hold true: to hold offenders accountable for wrongdoing and reduce recidivism to increase public safety. By better serving juveniles in their communities through appropriate prevention, intervention, positive youth development opportunities and reducing the use of corrective sanctions and reliance on secure placement, we stand a better chance at providing meaningful support to youth and their families to achieve these goals.

Effective programming and treatment should be driven by the utilization of the Risk, Needs and Responsivity Model (RNR). The adoption and implementation of valid assessment tools provides structure and framework for consistent decision making by identifying risk level, youth needs and protective factors. These tools combine research with best practices so youth serving agencies can collectively focus precious resources and target interventions on those most likely to reoffend.

As juvenile justice stakeholders we must invest in practices that work instead of relying on traditional measures that have not brought about the changes we want to see in system performance. Our investments will yield an improved quality of life for the youth and families we serve.

GOVERNOR'S SEAL
ISLAND GUARDIANS

Our History

The Youth Affairs Act (PL 14-110) was introduced on February 28, 1978 by Senator Edward R. Duenas. Upon its passage this legislation has been carried out to improve the quality of life on Guam through implementation of programs and services that promote youth development, decrease juvenile delinquency and status offenses, strengthen the family unit and ensure that offenders are held accountable for their actions and are provided with appropriate treatment.

Our Mission

The mission of the Department of Youth Affairs (DYA) is to improve the quality of life on Guam for all people by the development and implementation of programs and services that promote positive youth development, decrease juvenile delinquency and status offenses, hold youth accountable for their actions and provide them with appropriate treatment and opportunities to succeed in the community.

Our Goals and Objectives

- Reduce the recidivism rate of youth remanded to the Youth Correctional Facility (YCF) by 5% a year;
- Increase the quantity and quality of youth programs and services for youth within the Youth Correctional Facility and Cottage Homes
- Increase programs that divert youth from criminal / status offenses.
- Ensure staff are qualified and well trained in dealing with youth, the adolescent brain development and trauma.
- Maintain proper facilities and equipment
- Develop and implement effective and efficient programs and services
- Establish relationships and resources that will effectively carry out our mission

Our Team	2017	2018	2019
UNCLASSIFIED	1	3	3
CLASSIFIED	77	76	70
LIMITED TERM	0	2	3

Our Divisions

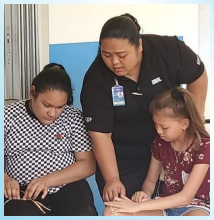
I. Vocational Rehabilitation and Support services: Administrative Services Unit, Maintenance and Culinary Unit

II. Division of Special Services: Youth Correctional Facility and Cottage Homes

III. Youth Development: Counseling Case Management and Community Social development Unit

Division of Youth Development

DYA continues its support to implement the Judiciary of Guam's Juvenile Justice Comprehensive Community Supervision Strategic Plan (e.g. implementing evidence-based practices, collaborating on service planning and preventing duplication of efforts). Reform efforts include the use of assessment tools during intake processing such as SAVRY (Structured Assessment of Violence Risk in Youth) which is designed to strengthen re-entry by immediately identifying risk-level, determining risks of reoffending and supervision services, which better assists to formulate clinical/rehabilitative treatment plans, case management, and further programs and services inclusive of supportive assistance from DYA's partner agencies and organizations (i.e. Superior Court of Guam i.e. JPO and CSFCD), Sanctuary, GBHWC, GDOE, etc.) whenever deemed necessary.



CITIZEN CENTRIC REPORT 2019
FOR A BETTER TOMORROW
DYA
DEPARTMENT OF YOUTH AFFAIRS
PERFORMANCE

Within the community, DYA's Youth Resource Centers in Dededo, Mangilao, and Agat continue to offer an array of positive activities, programs, and services for all the island's children, youth, and families, including at-risk youth and youth involved in the juvenile justice system. In addition to all the proactive preventive activities, programs and services offered within these centers, they also oversee all juveniles court-ordered to participate in the After Care Programs. Due to the overall success of these centers, Sanctuary AmeriCorps Members continue to assist by providing direct mentoring and homework assistance to the daily patrons of these centers, and work alongside DYA Staff that oversee these facilities.

Community Resource Centers

- Lagu Youth Resource Center (Dededo)
- Kattan Youth Resource Center (Mangilao)
- Haya Youth Resource Center (Agat)

Table 2. DYA Extended Authorize Leave/ Jumpstart/ Aftercare CY 2017 – 2019

PROGRAM	2017	2018	2019
EAL/ Jumpstart	10	16	10
Aftercare	78	115	87

Division of Special Services

The Division of Special Services is comprised of the Youth Correctional Facility and Cottage Homes. The Youth correctional facility is charged with the care and custody of youth who have been sentenced and committed for a period of time or are detained for a short term basis awaiting trial or long term care or placement.

Cottage Homes is a short term placement for non-criminal youth who await for long term care and placement. Non-criminal or status offenses may but are not limited to truancy, being beyond control, violating local curfew, etc.

Table 1. DYA Admissions CY 2017 – 2019

Year	2017	2018	2019
Total Admission	361	361	328
1st contact	128	133	108
2nd or more contacts	233	228	220
Recidivism	64.54%	63.16%	67.07%

DYA Admissions by Top Offenses CY 2018 and CY 2019

	CY 2018			CY 2019			
Type of Offense	Total	Male	Female	Type of Offense	Total	Male	Female
Violation of Court Order	153	121	32	Violation of Court Order	94	86	8
Beyond Control	36	27	9	Beyond Control	90	75	15
Failure to Appear (FTA)	1	1	0	Remand Order	46	41	5
Criminal Related							
Assault	30	22	8	Assault	32	26	6
Burglary	25	25	0	Burglary	30	30	0
Theft of a Motor Vehicle	16	16	0	Underage Drinking	28	25	3

Our Finances

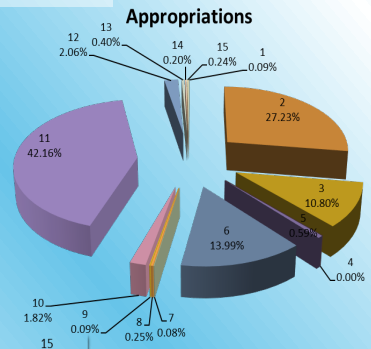
Funding levels from FY2016 has seen a status quo to local funding in the amount of $5.9 M. This slowly decreased in subsequent years by $150K (2018). $406K (2019) for a cumulative total of $556K. These decreases in local funding forced the agency in reducing all operational costs which included the processing of replacement staff and impacted the consistency of critical program services due to augmentation of staff shortages with temporary staff or via other labor resources such as entry level staff, on the job training participants, volunteer staff and senior citizen staff.

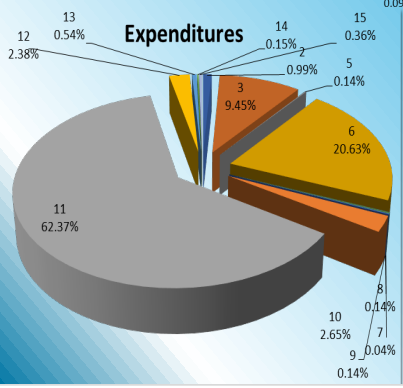
Identified lapse funding as a result of attrition due to recruitment lags, procurement processing, non-expended special pay budget, leave statuses, cost containment efforts, imposed reserves and administrative moratoriums due to government financial crisis have support austere times, however the Government's inconsistent health will continue to hamper operations.

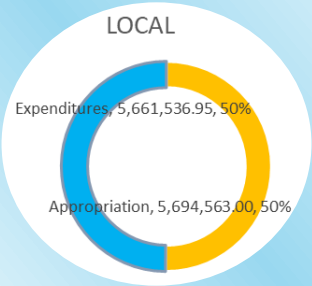
CITIZEN CENTRIC REPORT 2019 — FOR A BETTER TOMORROW — DYA — DEPARTMENT OF YOUTH AFFAIRS

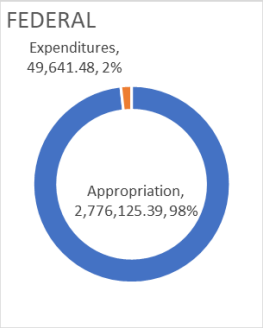
FINANCES

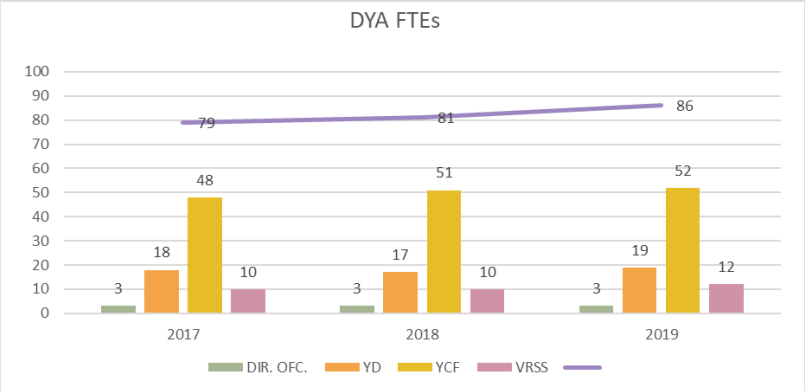
Object Category	Appropriations	Expenditures
BUILDING RENTAL	$ 7,208.00	$ -
CAPITAL	$ 2,306,660.00	$ 56,659.25
CONTRACT	$ 915,044.10	$ 539,889.10
DRUG TESTING	$ -	$ -
EQUIPMENT	$ 49,862.97	$ 8,274.90
FRINGE	$ 1,185,110.00	$ 1,178,293.05
INDIRECT COST - FEDERAL	$ 6,477.00	$ 2,163.08
MISC.	$ 21,149.00	$ 8,025.00
OVERTIME SALARY	$ 7,926.00	$ 7,924.26
POWER	$ 154,184.00	$ 151,365.35
REGULAR SALARY	$ 3,570,993.00	$ 3,562,262.48
SUPPLIES	$ 174,824.86	$ 136,174.96
TELEPHONE	$ 33,827.00	$ 31,081.97
TRAVEL	$ 16,922.46	$ 8,565.03
WATER	$ 20,500.00	$ 20,500.00
Totals	$ 8,470,688.39	$ 5,711,178.43

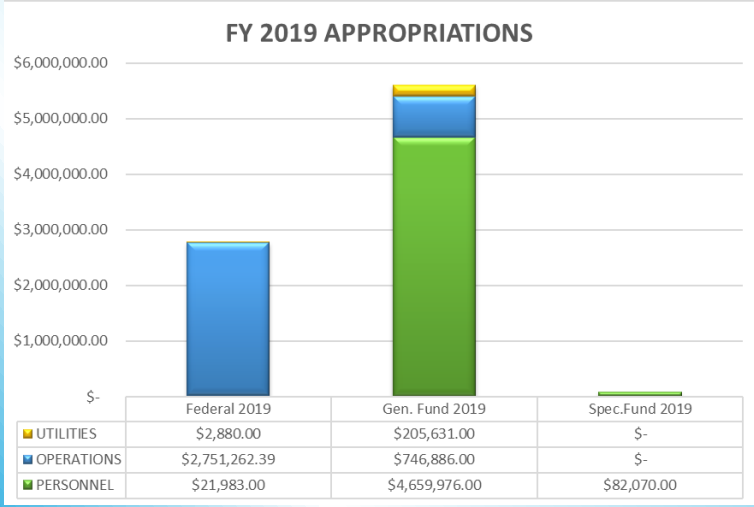


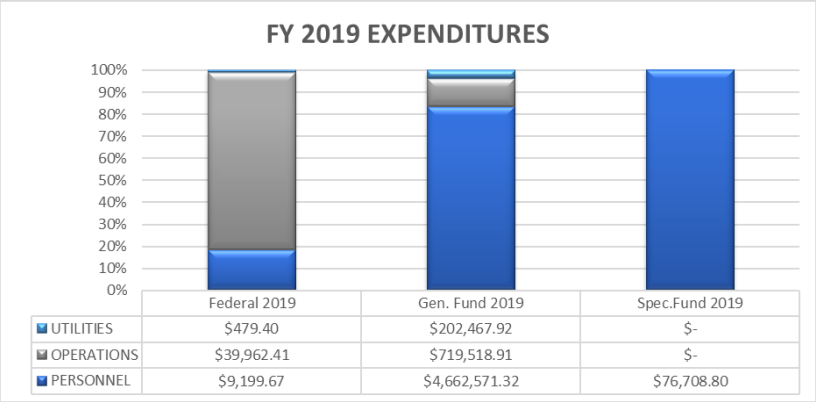












Our Challenges

DYA's primary focus continues to be on addressing the Racial and Ethnic Disparity (RED) relative to Chuukese youth as required under the Juvenile Justice Delinquency Prevention Act. In collaboration with other partner agencies within the Juvenile Justice System on Guam, we are trying to gather more information to better assess the reason for this disproportionate minority contact of the Chuukese youth, as well as to come up with ways to engage the entire Chuukese Com munity inclusive of their political and religious leaders, their elders and all citizen stakeholders. DYA will continue to work diligently to address the RED relative to the Chuukese population during weekly Case Reviews, outreach events, collaboration with non-profit organizations and providing additional resources for them within our community.

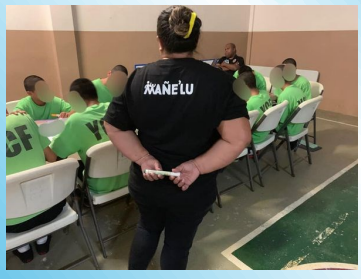
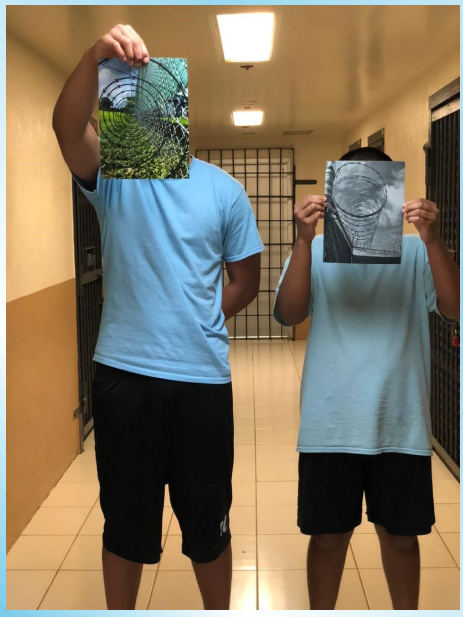


Table 3. DYA Admissions by Ethnicity

	2017	2018		2019	
Total Admissions	361	361		328	
Chuukese CHamorus Pohnpeian Palauan	212 111 15 8	Chuukese CHamorus Pohnpeian Palauan	20 9 11 0 13 11	Chuukese CHamorus Pohnpeian Palauan	20 6 95 8 7

Our Future

- New DYA Administration Building
- Renovated Fence Line
- Grant Opportunities
- Case Management System
- Programs for reintegration and reunification
- Increased partnerships with non-profit organizations in support of our youth.
- Increased employee training on adolescent behavior and other aspects of youth growth and development
- Prison Rape Elimination Act Compliance (PREA)
- Office of Juvenile Justice Delinquency Prevention Compliance (OJJDP)